

F5 #qff5





# Collaboration across National Borders - under threat from Brexit?

IHI Glasgow
29<sup>th</sup> March 2019



Dr. Philip Crowley

National Director Quality Improvement Health Service Executive Ireland **Dr. Mark Roberts** 

Clinical Director for Safety Forum Health and Social Care Northern Ireland







# 'All improvement involves change but not all change leads to improvement'









# **Today**

Explore barriers and enablers to collaboration and cross border working

Consider what role Brexit - the
United Kingdom (UK) &
Northern Ireland's (NI)
departure from the European
Union (EU) - has on current and
future plans

Reflect on how the health and social care needs of the citizens on the island of Ireland can be protected and promoted



#### **Declaration of Interests**

Both committed to improving Safety and **Quality of Health and** Social care on the Island of Ireland

> Opinions expressed are personal not necessarily the position of their respective health and social care services

Mark did not vote to leave the EU, but believes a democratic vote should be respected



Philip was not eligible to vote in the UK's referendum in June 2016 as an Irish citizen

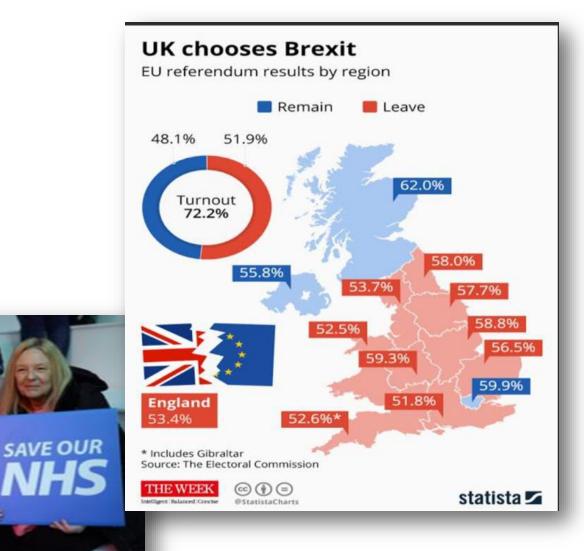






What happened?









**Vote Leave** 

#TakeControl





# The lived experience







# The past...







### Today's experience of patients and clients



Geography means travel times don't reflect distances

Public transport infrastructure mixed

People traverse between counties multiple times a day including GPs

County borders divides towns, streets and the river Foyle

208 border crossings
137 on eastern flank of EU





#### The 'North West'?

#### **Northern Ireland**

Population North West 312,088

Source - 2011 census



County	Population
Co. Donegal	161,137
Co. Sligo	65,393
Co.Leitrim	31,798
Co. Cavan (w)	1,293
(Co. Roscommon -part)	10,062
(Co. Mayo - part)	42,405



Population Northern Ireland 1.8 million







## So why is this important?







# Understanding the structures







# **Cross Border** Healthcare The structures

#### **Project**

**Acute Hospital Services** 

Children's Services (MACE)

Mental Health (Innovation Recovery)

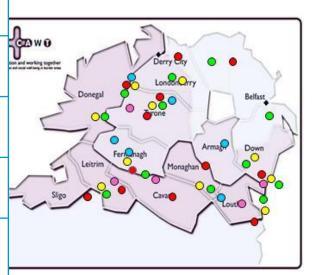


**Primary Care** (mPower)



**Population Health** (Community Health Sync)





North South Ministerial Council (NSMC) Health Work Programme (underpinned by the Good Friday Agreement)

Bilateral/Ministerial agreements (e.g. North West Cancer Centre, allisland Congenital Heart Disease Network)

Provider/Commissioner agreements (e.g. Primary Percutaneous Coronary Intervention)

Co-operation & Working Together (CAWT) Programmes supported by **EU Structural Funds (Interreg)** 

Emergency protocols (e.g. cross-border ambulance response, planning for mass casualty incidents).















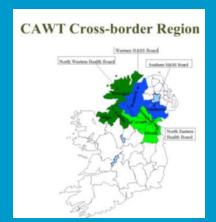


# CAWT As established by the Ballyconnell Agreement, 1992

Why CAWT was established...

'as their primary aim the improvement of health and wellbeing of their resident populations'

- Similar demographics and issues of lack of infrastructure, poverty etc.
- Economies of scale / joint training / shared facilities / sharing of best practice
- Joint sharing of expertise
- Combined populations ensure scarce skills of clinicians are protected
- Improve access to health and social care services



Western Health and Social Care Trust (NI)



Public Health Agency (NI)



Health and Social Care Board (NI)



Health Service Executive (Ireland)



Southern Health and Social Care Trust (NI)







# Healthcare on the island of Ireland... collaboration in action







#### Commissioned cross border / All-island projects

All-island Paediatric Cardiology service Percutaneous Coronary Intervention Service (collaboration between HSE Donegal (Ire) and the Western Health and Social Care Trust (NI)) **Cross border Emergency Planning and Humanitarian Assistance training** North West Cancer Centre at Altnagelvin Area Hospital in Derry/Londonderry Cross border Ear Nose and Throat (ENT) services between Monaghan, Cavan and Louth (Ire) and the Southern Health and Social **Care Trust NI** Cross border GP Out of Hours - Donegal (Ire) to Derry (NI) and South Armagh (NI) to Castleblayney (Ire)







#### Our collaboration

Common travel area - protected by legislation

Mutual recognition of qualifications

Paediatric organ transplantation UK/Ireland

Ambulance transport emergencies and major incidents

**GP out of hours and patients** cross borders

Years of positive collaboration - administrative and clinical

















































Trinity College Dublin Coláiste na Tríonóide, Baile Átha Cliath The University of Dublin





Quality **Improvement** 







































@NationalQI





# Healthcare on the island of Ireland... collaboration in action

Example one: Cardiac Care...







## Setting the context...

Competition, ambitions and conflict

**Acute Coronary Syndrome Report** 2012

**Hospital Groups** report 2013

**Public Health Report** on ACS Programme and North West 2012

**National Cancer Strategy** 

**Fundraising and** expectations



**Backing Needed** for Letterkenny **Cardiac Unit Donegal News Derry** People Monday April 22<sup>nd</sup> 2013



Fear...

Sustainable services to meet local needs



















#### Baselines...

**Separate single-handed units** 

Core services - excellent for patients in hospital and primary care

**Angiography through Mobile Cath Lab** 

Primary Percutaneous Coronary Intervention (PPCI) Dublin/Galway

PPCI by helicopter for 10-20% of cases increasing

**Subspecialised EP and devices in Letterkenny** 

**Competing bids for permanent Cath Lab** 

In excess 70 patients from **Donegal benefited** from this service within 14months



- 32km from Letterkenny by good road
- One of two designated PPCI centres for NI
- Capacity to absorb workload of much of Donegal



















# Healthcare on the island of Ireland... collaboration in action

Example two: Cancer care







#### Healthcare on the island of Ireland



#### THE IRISH TIMES



Cancer: the toughest journey

For cancer patients in the North West, treatment involves a very long road trip. Some will travel 600km in a week to get to the nearest cancer care centre and back. Eoin Butler boards a charity cancer bus in Letterkenny and talks to patients bound for treatment in Galway

② Sun, Mar 10, 2013, 16:18

Updated: Tue, Jul 22, 2014, 00:09

**Eoin Butler** 







## **Concrete arrangements are** required for good patient care

Radiotherapy unit co-funded

 Work required to build consensus

 Could only progress with political approval











# Convergence of political interests



Pictured above from left to right:
Jim Wells, Northern Health Minister, patient Christopher Dickie and
Taoiseach Leo Varadkar







## **Convergence of QI interests**



@HSCNI





@NationalQI



### **Convergence of QI interests**





- Applied standardised key evid intervention guided by the QI lead
- Reduced falls by 58% and improved QI capability by 100%
- Total spending of €58,000 to reduce falls with total savings of €307,400 preventing falls across these services



2018

#### Growing a QI partnership

Capacity building what happens next?

Funded by EU Cross Border funding - What happens next?











#### What has the EU done for us?



- A neutral platform to encourage dialogue & planning
- Financial stimuli
- Freedom of movement of people and services as a central feature of working across EU borders





## Does it amount to anything?



- 80% of services (partially or in full) continued / mainstreamed after EU funding concluded
- Over 70 people alive today due to cross border PPCI (in the past year)
- Multiple cross border services





#### Work Programme to June 2022- EU INTERREG VA



€53 million (approx. €30 million secured) = total funding available for **Health Theme \*** 

\*split of funding is 15% match funding by national governments and 85% EU INTERREG VΔ

**Acute Hospital** Services

'Connecting Services, Citizens and Communities' €8,810,775.20

Mental Health **Innovation Recovery** 

> 'i-Recover' €7,614,750.66

Children's Services

Multiple Adverse Childhood Experiences 'MACE' €5,010,240.11

Primary Care & Older People (Scotland leading) 'mPower' €8,708,617.82 CAWT €3,512,373.43

**Population Health Community Health** 

> Sync 'CoH-Sync' €5,010,370.75



















#### **PRESENT**









A team is not a group of people that work together.

A team is a group of people that trust each other.

**Simon Sinek** 





# **Trust** and **Teams**













### But to.....

## Minimise harm Ensure continuity of health services



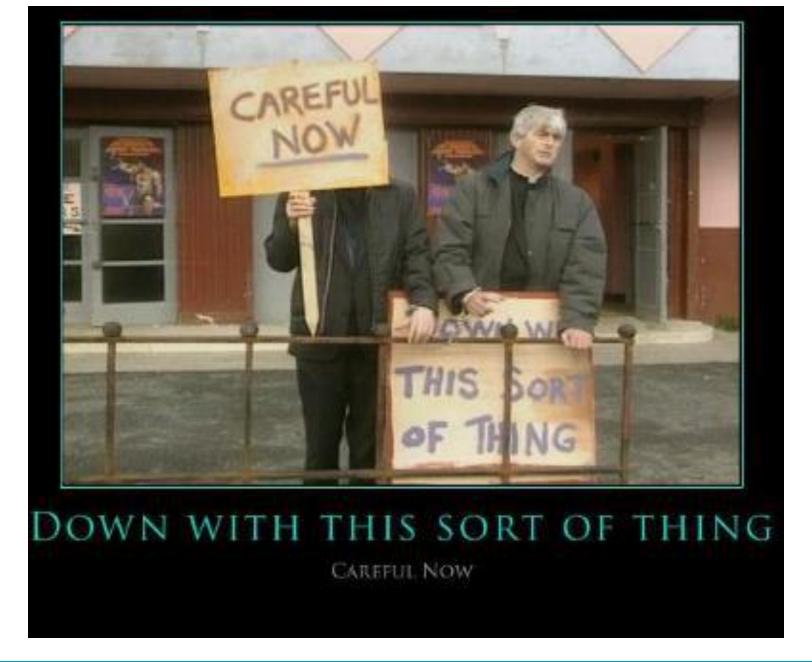


















## **Brexit high risk areas**



75-80% of our products come through UK

**Pharmaceutical** supply

**Continuity of Cross Border/Frontier** Services

Pharmaceutical supply and contingency plans

Warehousing stocks

**Medical devices** 

**Staffing our Health and Social Care** system with EU nationals

**Cross border** directive

**Environmental** health

EU collaboration in university, research, biotech sphere

**Public health** 

**COST** 

Information Governance across UK/EU border



















## **Brexit workstreams**

Brexit ...
2 years
planning

#### ACCESS TO HEALTH SERVICES

- Treatment abroad scheme
- EU Cross border directive
- Special Arrangements

#### **CROSS BORDER SERVICES**

- Emergency services
- Joint MOU's and service level agreements are on a bi-lateral basis such as North West Cancer Centre

#### HEALTH AND SOCIAL CARE WORKFORCE

- Staff mobility across borders
- Qualification recognition
- Workforce supply and recruitment

#### EU FUNDING FOR HEALTHCARE IN BORDER REGIONS

- Interreg VA secured to complete current programme
- EU Interreg and Peace funding post Brexit

#### **PUBLIC HEALTH**

- Public health outbreaks
- Environmental health

#### REGULATORY ISSUES AND EU STANDARDS

Food safety, indemnity, movement of goods, Research

#### PROCUREMENT OF MEDICINES AND GOODS

Supply, existing contracts, Taxation implications









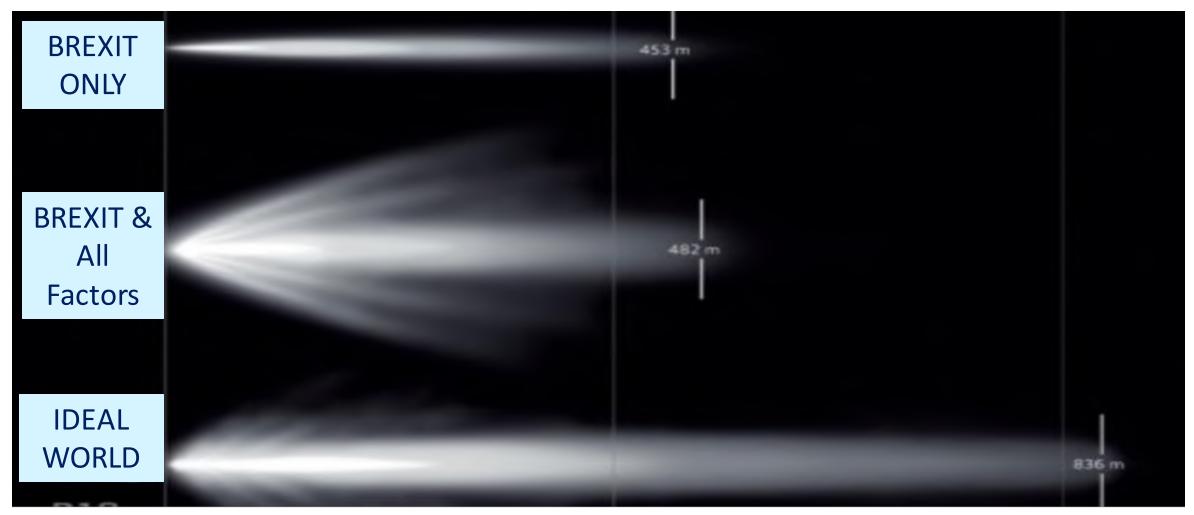








### **Threats to Collaboration\***



\*with apologies to Audi headlights team





## **Building collaboration**

Future collaboration can only grow in the patient interest

Trauma care, specialist services...

Graduate entry medical school for Altnagelvin

Training and recruitment

Development of new service design

Chronic disease, frailty















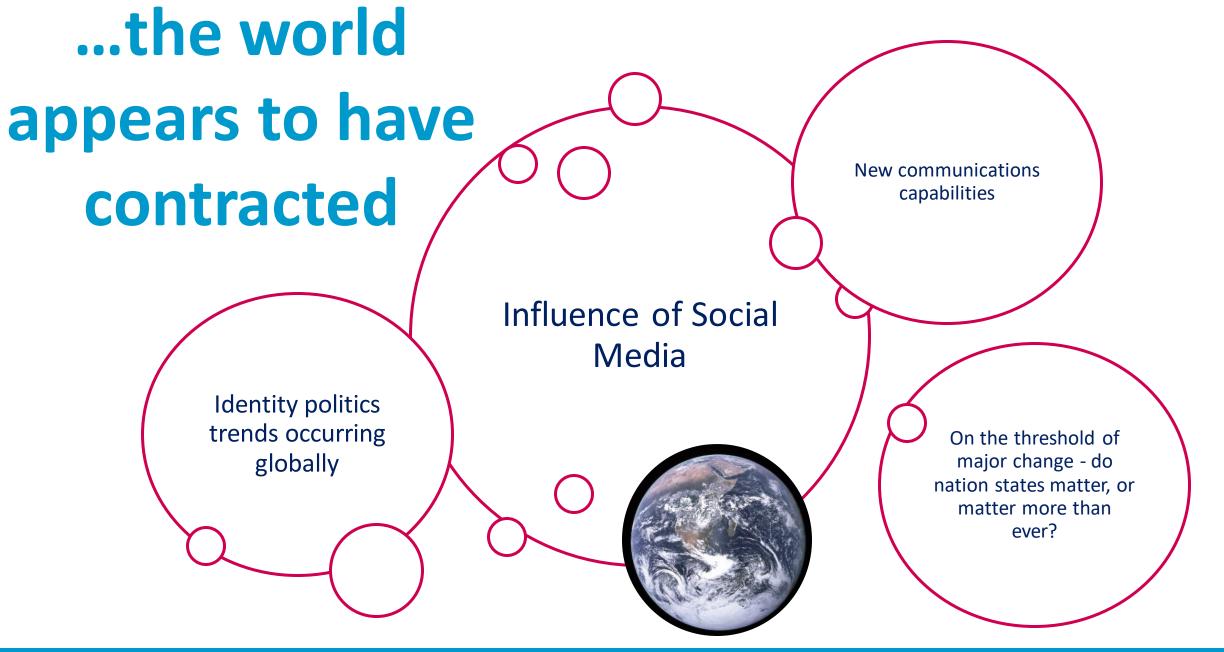
# Citizen's sense of community is changing...

It is each single, enclosed locality that matters, and everything that happens within it is of passionate interest to those who live there. 'Do you have any news, any news?'. But once the news crosses a certain boundary, eyes that a moment ago were wild with curiosity will suddenly glaze; news no longer local is of no interest...'

John McGahern













#### "A plan on a page"

Aim **Primary Drivers Secondary Drivers** Which requires... In order to achieve this aim We need to ensure... Aligned Language **Bureaucracy helps** Communication & travel enabled not hinders Machine of government supports not hinders To maximise A will to work every Shared purpose together opportunity for Redefined silos cross border collaboration Incentivised to share Issues requiring pooled effort where this (that ignore national boundaries) resources benefits patients A focus on areas where collaboration provides & clients added benefit **Outcomes driven by** Services developed guided by population clients and citizens need





## **Unintended consequences of Brexit?**

Greater realisation on the vital need for collaboration - do we work harder?

A more explicit focus on the island of Ireland that meeting all citizen health needs should be placed higher than any other single consideration

Emphasis on improved relationships

A paradoxical effect of possible separation is a renewed value put on our collaboration

We are forced to reflect on the wide range of collaboration for the first time































## Closing message...

Brexit is significant: can be both

overestimated (distract from other factors impacting on collaboration)

underestimated (unseen future harm or barriers)

Borders start in people's minds

A will to collaborate is a key and timeless requirement





# The island of Ireland...











# Thanks for listening







...History says, don't hope
On this side of the grave,
But then, once in a lifetime
The longed-for tidal wave
Of justice can rise up,
And hope and history rhyme.

On the far side of revenge,
Believe that a farther shore
Is reachable from here.
Believe in miracles
And cures and healing wells.

Seamus Heaney
Extracted from "from The Cure at Troy"



